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# China Story



# Where now Xinjiang?

hen in 1980 I first travelled to the western reaches of China's Xinjiang Uighur Automonous Region, known historically as Eastern Turkestan, there was little food, few automobiles, almost no

manufactured goods in the stores, a seething local population, an almost total absence of positive policy guidance from Beijing and general uncertainty among Chinese cadre about how to deal with any of these problems.

Top: A group of East Turkestani dervishes with their Sheikh Above: Uygur yurts in Xinjiang

Islamic practice was heavily restricted; most mosques remained closed. In late 1983 I returned, this time to find food surpluses, vastly improved public transportation, and an Islamic renaissance of substantial proportions. I also found the beginnings of many local manufacturing enterprises, a native population which, though clearly suspicious of Chinese intentions, had become cautiously optimistic about the direction and pace of change, and significant numbers of local cadre working alongside (in some cases with real authority) the Han Chinese.

When in November 1986 I returned to Eastern Turkestan for a third time, the historic region was in many respects unrecognisable, such has been the scale of the transformation. Many of the famous Silk Road cities had been opened to tourists. The native population of mainly Uighurs and Kazkahs - but with strong representations of Kirghiz, Dungans (Chinese Muslims), Tajiks and, of course, Han Chinese - was evidently enjoying a level of economic prosperity unimaginable a decade ago. Shops and bazaars were bursting with textiles from Pakistan, locally produced fruit, vegetables and meat and household and industrial items of local manufacture. One could even find the odd Japanese transistor radio. The ancient but sturdy Chinese clones of Soviet automobiles

# Published by the Islamic Press Agency Ltd.

Crown House, Crown Lane, East Burnham, nr. Slough, Bucks. SL2 3SG. England. Tel, Farnham Common (02814) 5177 (Facsimile 02814 4155) Telex: 847031 Arabia G, 848296 Transh G

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Arabia: The Islamic World Review (ISSN 0260-4272) is published monthly for US\$30.00 per year. Second class postage rates paid at Ann Arbor MI 48106 USA. POST MASTER: send address changes to Arabia, The Islamic World Review, P.O. Box 8139, Ann Arbor, MI 48107 USA.

PRINTED IN THE U.K.

VOLUME 6, No 70: JUNE 1987/SHAWWAL 1407



# **COVER PRICE**

Algeria AD 8 Argentina A 1.85 Austria AS 50 Bahrain BD 1 Bangladesh TK 30 Brazil CR 3500 Canada C\$ 3.00 Cyprus C£ 1.00 Denmark DK 29.50 Egypt E£ 1.50 France FF 15.00 Germany (West) DM 5.00 Greece DR 200 Hong Kong H\$ 15 Indonesia Rp 2000 Iran R 150 Iraq ID 0.700

Japan Y 900 Jordan JD 0.75 Kenya SH 25 Kuwait KD 0.750 Lebanon L£ 8.00 Libya LD 0.600 Malaysia M\$ 4.00 Mexico P 300 Morocco MD 12 Netherlands G 6 Nigeria N 1.5 Oman RO 1 Pakistan PR 15 Philippines P 20 Portugal E 200 Qatar QR 8 Saudi Arabia SR 8 Singapore S\$ 4.00 South Africa R 2.90 Spain P 300 Sudan S£ 1.50 Sweden SK 15 Switzerland SF 5 Syria S£ 10 Tanzania SH 20 Thailand BT 50 Taiwan NTS 100 Tunisia TD 1.25 Turkey TL 500 UAE DH 8 United Kingdom £ 1.00 USA \$ 2.50 Yemen (North) YR 8.00 Yemen (South) YD 0.750

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INTERNATIONAL DEVELOPMENT CORP

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THAILAND

ORACLE PUBLISHING CO. LTD., 916/11 Soi Thonglor, Sukhumvit 55, P.O. Box 11-539, Bangkok 10110, THAILAND. Tel: 390-0657, 391-0490

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Tix: 22627 ISTG TR-113

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MALAYSIA

WORLD MEDIA SND, BHD. 2050-3 Bangunan Belia 4B Jalan Sentul Pasar, Kuala Lumpur, MALAYSIA Tel: 925411, 925809

TIx: MA 31533 USA

S.S. KOPPE & CO. INC., P.O. Box 505, Harrison, N.J. 07029, USA. Tel: (201) 481-0800 Tlx: 9103807707 KOPPECOAD Courier Address: 1000 SO, 4th St., Bld. 14, Harrison, N.J. 07029, USA.

had all but disappeared. Their place has been taken by Toyota Land Cruisers and the modern Jeep, the products of a convenient marriage between Japanese and American technology and Chinese labour. Mosques were jammed to overflowing in the morning and evening, and one could purchase Islamic literature freely nearly everywhere.

### Beneath the surface

On the surface at least, Eastern Turkestan has undergone a profound change which the Chinese would rather advertise than hide. Indeed, given the relatively unrestricted access which already exists to many areas of western Xinjiang, they will not be able to hide much even if they choose to do so. Beyond the main tourist centres of Urumqi and Kashgar, in more remote places which remain closed to tourists, like Ili and Yarkand, one can identify similar processes at work, although the pace is slower. According to local officials, many outlying areas like these - although probably not Ili. which lies in an extremely sensitive military region - will soon be open to outsiders, once proper hotels and other accommodation are

The temperature beneath the surface is harder to gauge. As late as 1982, Kashgar and several other areas still throbbed with ethnic and religious tensions. Violence, usually between Han Chinese and the largely Turkic Muslim populations of Uighurs and Kazakhs, was common. All appearances are that tensions have cooled somewhat, that the reforms which have engaged most of the People's Republic of China are also engaging the attention and the considerable energy of many of Xinjiang's "minorities", that is non-Han, including Muslims.

Of the many changes which have visited Eastern Turkestan since the early 1980s, few are more immediately significant or evident than the momentous upturn in economic activity. The most important economic stimuli have been the breakup of huge unmanageable and unproductive agricultural communes and the return of most of the arrable land to the farmers themselves, plus the high priority assigned to completion and market forces. Lest anyone miss the larger significance of this move Chinese officialdom, through euphemistic slogans and other imaginative descriptions of what is taking place, state publicly what they all acknowledge candidly in private: Socialist agriculture doesn't work; farmers produce best when the land they till is their own and they can seek their own price for their goods.

## The revolution in agriculture

Nowhere is this more apparent than in Eastern Turkestan. Farmers who in 1982 could not pay the high government taxes in kind and



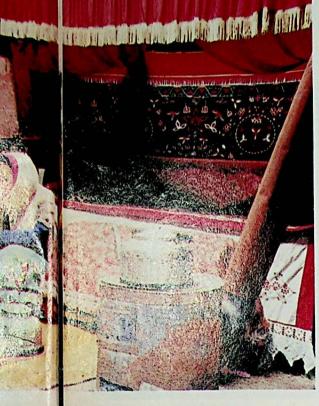
still put away enough food for their families for the winter months now often find that they can do both, and even sell their surplus to the government for favourable terms or in the private market for whatever they can get. Farmers who only tilled the land now also invest in livestock and other kinds of agriculture. Some have banded together to purchase tractors and other equipment, which obviously improves their performance on the land, but which also opens the door to a whole range of enterprises associated with farming, such as transport. Still others invest in small agriculture-related manufacturing schemes, such as implement making or food processing (flour grinding or the production of cotton and sunflower oils). These are collectively owned,

market-oriented enterprises. The most dramatic manifestation of both the enhanced overall level of prosperity in the region and the vast proliferation of different kinds of economic activity is the Kashgar Sunday market. One wakes to the voices of the drivers of thousands of donkey, horse, and tractor-drawn wagons shouting "Hosh! Hosh!" (give way), as they stream into the market grounds on Kashgar's outskirts from all directions. This is possibly the most vital and picturesque market in the East. On a typical Sunday 50,000-60,000 buyers and sellers congregate to barter for food of all kinds; stoves, timber, textiles, spices, camels, horses and other livestock. And also raw cotton, leather, manufactured goods (shoes, suitcases, sports bags), tractor parts, and a wide variety of technical services.

Obviously some do better than others in this new environment, as is the case of any competitive market. Levels of prosperity differ among individuals and regions, and poverty still exists. But the Eastern Turkestani's have made no secret of their preference for the new order of things, which is more in keeping with their own cultural patterns. All seem to agree that it is better that there should be some disparities in income now, with a generally higher level of prosperity across the board, than the widespread poverty which characterised the old days.

Chinese officials, too, are enthusiastic about the region's economic progress. They envisage Xinjiang as a net exporting region, particularly of agricultural goods to the Chinese interior, with a return flow of manufactured goods from the more industrialised regions of the PRC. Outward trade is currently hampered by lack of suitable refrigerated transport, but its provision is a high priority for the future. Recent Chinese laws beginning in 1983 give the provinces, including Xinjiang, more autonomy in their own economic affairs.

Local officials are now responsible for setting most of their own priorities and development targets and for investing their own profits. An important Xinjiang government official told me that new laws



permit the regional government in Urumqi to reject any development directives from Beijing it feels are not in the interests of Xinjiang. Prefectures and counties now set their own development regulations as well.

How deep the commitment to economic decentralisation runs is hard to judge, but it seems to go far. Economic de-centralisation is the guiding principle of the day, and its symbols are everywhere evident. For example, one no longer flies CAAC, the Chinese national airline, between Beijing and Urumqi, the captial of Xinjiang. The carrier for this flight, as it is for all flights within Xinjiang, is Xinjiang Regional Airlines.

### Chinese officals concerned

However, the direction of Eastern Turkestan's economic development, including economic de-centralisation, will not please everyone. In particular, many local Muslims are deeply worried by what they see as the preparation of conditions to once again flood the region with Han Chinese from the interior. Many Uighurs estimate that the number of Han already in the province is twice the officially accepted figure. In 1983, I raised this issue with Chinese officials in both Urumqi and Beijing, and in both places found them aware of the problem and its implications and groping for ways to address it while still keeping the emerging industrial plans for the province on track. In November 1986 they remained

# Left: An Uygur family eating together inside their yurt

concerned, but their uncertainty had vanished. Han will continue to come to Xinjiang, I was told, because they possess industrial skills which cannot now be found among the local Muslim population. One official compared Xinjiang to the American West before its opening: few people and backward conditions. Another official gave the following opinion.

Everyone will benefit from the development of Xinjiang. We must recognise the extent of the problem. This will undoubtedly mean the arrival of more Han, but it will also mean significant advancement for the native populations, too. If the economic development of the region is to succeed, more help from the interior will be necessary. Besides, it would be impossible to stimulate Xinjiang's production mechanisms by opening the province to the wider PRC market-place without accepting a two-way flow of trade and people. He sounded more like a western entrepreneur than a provincial minister. But in the meantime, I was assured, every effort would be made to upgrade the skills of the local work force to allow them to play an increasingly large role in the region's industrial development. "We are establishing many special programmes to make sure this happens." Many East Turkestanis remember Chinese behaviour towards them over many previous decades and greet such assurances with profound scepticism.

The Chinese have bitten on an unpredictable bullet and are now prepared to carry on with their plans. They recognise that most of the region's Muslims are pleased with their economic progress and that this satisfaction will probably absorb much potential discontent. Economic betterment among minorities frequently gives way to very different instincts, however, as the Soviet government recently discovered to its discomfort in Alma-Ata.

The Chinese policy requires great tact and diplomacy, qualities in which they have been notably lacking in their dealings with the East Turkestanis in the past. "We insist that ways be found to involve the native population of Eastern Turkestan to the fullest extent possible in the economic development of our region, even if this means slowing the pace of development somewhat," a Uighur cadre added. Failure to do so, he made clear, will result in discontent and new charges of Han colonialism.

In one sense, the Chinese position is paradoxical: if they retreat now, economic standards could fall in Xinjiang, just when expectations have been raised; if they carry on and Xinjiang becomes the final destination for more millions of Han from the interior, the

stability generated by the current economic reforms and prosperity could quickly erode. Heightened economic consciousness and expectations among Eastern Turkestanis, as elsewhere, will inexorably lead to heightened political consciousness and new demands. The Chinese are thus faced with a precarious balancing act. Their success will depend in large measure on how well they can carry it off.

One particularly tactful move initiated by Chinese authorities is to appeal to other Muslim countries to assist in Eastern Turkestan's economic development. Turkey has already signed contracts to build factories in the region, and other Muslm countries, notably Pakistan, are visibly involved.

Chinese leaders have reversed themselves on the treatment of Islam and other religions as a way to compensate for tensions which might be raised elsewhere. The Outtural Revolution which Chairman Mao unteashed on the Chinese empire in the 106% battered Eastern Turkestan with particular rangelty. Islam was heavily persecuted: meagues were razed, books and theological materials were burned, mullahs were tortured and killed, and "scientific" programmes to wear the Muslim population from Islam were established. Despite this, Islam survived, although it can hardly be said to have flourished.

Today Islam is staging a dramatic comeback in Eastern Turkestan, due in large measure to the native Muslims' tenacity in clinging to their culture and to the Chinese realisation that to persecute Islam will make all other development programmes unworkable; moreover, it would invite aggravating a persistent strategic vulnerability in an important border region.

In 1980, Islam was only slowly emerging from its long travail; in 1986, the visual evidence of a substantial Islamic renaissance was overwhelming. In Kashgar Prefecture, for example, which contained only a handful of functioning mosques in 1980, the number had surpassed 6000 by 1986. Islamic instruction is widely and legally practised in homes, in mosques and in special schools. Zakat is permitted, the funds to be used for Islamic education, new mosques and for the poor. A number of Quranic schools have been established, including one in Yarkand, which was preparing 64 village mullahs at the time of my visit. An Islamic college is planned for Urumqi, which will combine religious and technical studies. An increasing number of Islamic students are sent abroad, to Pakistan,

Turkey, and Egypt. Arabic study is now

available from Muslim clerics and at the

university level in Urumqi. Islamic literature of

all kinds is available and inexpensive. Of

particular interest is the work of the Islamic